

Salt Lake County
Criminal Justice Advisory Committee
Executive Board
Draft Meeting Minutes
June 11, 2014
Room N3005 — Noon

In Attendance: (Executive Board members*)

Mayor Ben McAdams*	David Litvack	Patrick Anderson*
Judge Royal Hansen*	Sim Gill*	Padma Veeru-Collings*
Irene Brown	Gary Dalton*	Chief Pam Lofgreen
Lori Bays*	Pat Fleming	Tim Whalen
Judge Brendan McCullagh*	Hallie Fader Towe	Jen Loeffler-Cobia
Sherry Craig		

(Note: There may have been others present who did not sign the Attendance Roster)

MEETING CONVENED AT NOON (lunch provided)

Welcome and Introductions

- Mayor Ben McAdams welcomed everyone and asked for introductions.

Minutes from May 14, 2014 Executive Committee Meeting

- Mayor McAdams asked for approval of the May 14, 2014 meeting minutes. **Motion** to approve the minutes by Judge Hansen. **Second** Sim Gill. **MOTION APPROVED.**

Recidivism Report

- David Litvack explained the Salt Lake County Criminal & Social Justice System Recidivism Report (copy attached to original minutes).
- The report is meant to be a starting point only and not to be utilized for decision making at this time as it represents only 3 years of data collection. David pointed out some of the highlights and trends.
- Discussion and questions followed. Some of the topics of discussion were:
 - The length of time between arrests and re-arrests.
 - Separating drug offenses from non-drug offenses.
 - Collecting data from prior years (2007, 2008, and 2009).
 - Criteria for data on new charges.
 - A breakdown of each category and issue that leads to recidivism.
 - Comparison data between Salt Lake County, State of Utah, and national partners.

Council of State Governments Partnership

- Development of Scope of Work & Proposed Timeline.
 - Hallie Fader Towe from The Council of State Governments (CSG) explained the Salt Lake County Criminal Justice Intercept Points & Initiative (copy attached to original minutes).
 - The anticipated kickoff is August and will be presented at the Full Committee CJAC meeting on August 13th.

- The project outcomes will be systems and decisions that are data driven. Through discussion with agency partners, new solutions in processes and policies will be developed.
- The project will consist of three main components:
 - Analysis of the needs of people moving through the criminal justice system.
 - Performance measures.
 - SL County's role in the conversation currently ongoing with state and national partners.
- Gary Dalton suggested CSG's participation in the upcoming fall conference.
- David Litvack said a letter with the scope of work will be prepared and circulated with CJAC members.

IJIS Portal / Intra County MOU

- David Litvack said the Palantir Portal MOU (draft copy attached to original minutes), will manage data sharing between County agencies and also with Palantir. CJAC members should email David with any feedback on the MOU.

Other Business

- Mayor McAdams said the County Council is urging the legislature to support Governor Herbert's alternative to Medicaid Expansion. A letter from the CJAC Committee in support of the Governor's alternative will be composed and circulated to CJAC and CCJJ members, signed and sent to the legislature.
- The July CJAC meeting is cancelled and the next meeting is the Full Committee CJAC meeting on August 13, 2014.
- With no further business, the meeting adjourned at 1:35 p.m.

*** Full Committee Meeting Minutes available via CJAC website www.cjac.slco.org or by request to the CJAC Admin. Assistant, Sherry Craig 385-468-3534

C J A C

SALT LAKE COUNTY CRIMINAL JUSTICE ADVISORY COUNCIL

CJAC Executive Committee
SLCo Government Center
Wednesday, June 11th
Noon
SLCo Govt. Center (N3005)

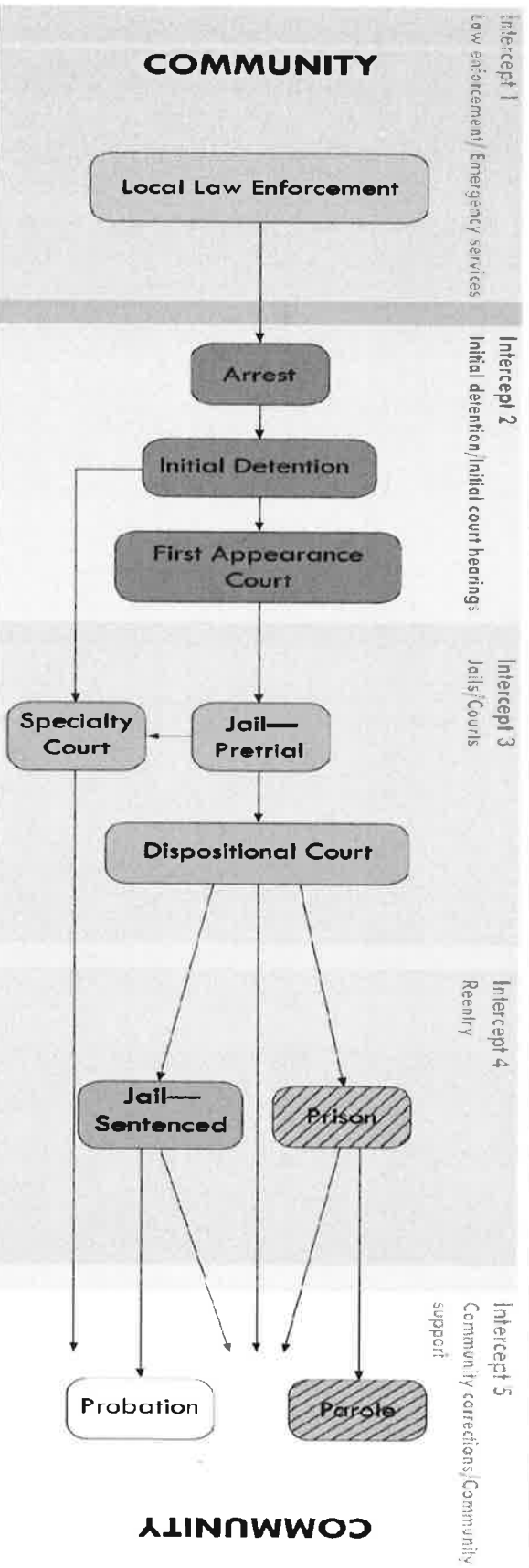
AGENDA

- I. Welcome & Introductions
- II. Minutes from May 14th Executive Committee Meeting
- III. Recidivism Report David/Irene
- IV. Council of State Governments Partnership CSG
 - a. Development of Scope of Work & Proposed Timeline
- V. IJIS Portal / IntraCounty MOU David
- VI. Next Meeting
- Full Committee (August 13th)

Salt Lake County Criminal Justice Intercept Points & Initiatives

DISCUSSION DRAFT

Sequential Intercept Model (SIM)



<p>Law Enforcement Services:</p> <ul style="list-style-type: none"> • Crisis Intervention Team (CIT) • CIT Investigative Unit <p>Community Diversion Assessments/Screenings and Services:</p> <ul style="list-style-type: none"> • Mobile Crisis Outreach Team • Receiving Center • Wellness Recovery Center 	<p>Mental Health Diversion Program:</p> <ul style="list-style-type: none"> • Jail Diversion Outreach Team <p>Services:</p> <ul style="list-style-type: none"> • Community Response Team • ATI Transport <p>Pretrial Services Assessment/Screening:</p> <ul style="list-style-type: none"> • Salt Lake Pretrial Risk Instrument <p>Programs:</p> <ul style="list-style-type: none"> • Pretrial Supervision • Day Reporting Center 	<p>Jail Assessment/Screening and Services:</p> <ul style="list-style-type: none"> • Salt Lake Adult Detention Center Jails Health Services Division <p>Courts</p> <ul style="list-style-type: none"> • Justice Court • District Court <p>Specialty Courts:</p> <ul style="list-style-type: none"> • Mental Health Court • Drug Court • Early Case Resolution Court 	<p>Jail Programs:</p> <ul style="list-style-type: none"> • Correction Addiction Treatment Services at Oxbow Jail • Life Skills at Oxbow Jail • Adult Education <p>Services:</p> <ul style="list-style-type: none"> • Horticultural Class • English For Speakers of Other Languages 	<p>Probation Assessment/Screening:</p> <ul style="list-style-type: none"> • RANT Screening • LSI-R Assessment <p>Programs:</p> <ul style="list-style-type: none"> • Focus DUI Program • Domestic Violence Program <p>Services:</p> <ul style="list-style-type: none"> • Classes/therapy provided by Adult Parole & Probation and Criminal Justice Services <p>Reentry Program:</p> <ul style="list-style-type: none"> • Co-Occurring Reentry and Empowerment
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Salt Lake County Initiatives

- Opportunities to insert screening/assessment & assessment-driven programming?
- Capacity to measure system measures?

**MEMORANDUM OF UNDERSTANDING
AMONG
CERTAIN AGENCIES OF SALT LAKE COUNTY
FOR
DATA SHARING WITHIN THE UTAH STATE PALANTIR INSTANCE**

I. PARTIES

This Memorandum of Understanding (hereinafter referred to as “MOU”), is made effective this ____ day of _____, 2014, by and among each of the Salt Lake County agencies listed on Schedule I (as may be amended) that becomes party hereto by executing a signature page (each an “Agency” and collectively the “Agencies”) for participation in the sharing of data hosted within the State-wide Palantir Instance (defined below). The parties acknowledge that Vendor (defined below) is not a party to, has no direct involvement in, and is not responsible for any actions taken under or arising from, this MOU.

II. DEFINITIONS

- A. “**Authorized Users**” means current employees of Agencies authorized to review Data for Criminal Justice Purposes, and who have an approved login and password.
- B. “**Criminal Justice Purposes**” means:
 - 1. The enforcement, litigation, or investigation of criminal law;
 - 2. The collection of information for presentence, probationary, or parole purposes; or
 - 3. The performance of an Agency’s criminal justice duties and functions where:
 - a. The Data is used for a purpose similar to the purpose for which it was originally collected or obtained; and
 - b. The Data is used to produce a public benefit that is greater than or equal to the individual privacy right that protects the Data.
- C. “**Data**” means data regarding, but not limited to, field interviews, crimes, arrests, calls for service/dispatch, jail visitations, citations or automatic license plate recognition data, whether stored within a Records Management System, a Computer Aided Dispatch, a Jail Management System, PIMS, UWITS, C-Track or other data repositories.
- D. “**Data Provider**” means an Agency that contributes or inputs Data into the State-wide Palantir Instance.
- E. “**State-wide Palantir Instance**” means a copy of “Palantir Government” (now known as Palantir Gotham) proprietary off-the-shelf software, purchased and installed by the State of Utah, to be used as a government information analysis platform.
- F. “**Vendor**” means Palantir USG, Inc. (and its affiliates).

III. PURPOSE

- A. The State of Utah, on behalf of the State Information and Analysis Center, has purchased the State-wide Palantir Instance from Vendor pursuant to Contract No. PD2113, effective as of September 1, 2010, and as amended by later contract extensions to include additional counties.
- B. Salt Lake County intends to enter into an interlocal agreement with the State of Utah and other local governmental entities to participate in a Data-sharing network through the State-wide Palantir Instance.
- C. Salt Lake County, on behalf of the Salt Lake Criminal Justice Advisory Council, has contracted with Vendor to purchase business software licenses, associated training, support and technical services, and data integration services (County Contract No. EH12149C effective as of September 5, 2012). The licenses and services will enable Salt Lake County to link its records management systems to the State-wide Palantir Instance.

JUSTICE★CENTER
THE COUNCIL OF STATE GOVERNMENTS
Collaborative Approaches to Public Safety

County Systems Improvement Project in Salt Lake County

Introduction to County Systems Analysis

With the support of the U.S. Department of Justice's Bureau of Justice Assistance and the Jacob & Valeria Langeloth Foundation, the Council of State Governments Justice Center (CSG Justice Center) is partnering with the National Association of Counties to support local system reform. Building on initial interest and work on recidivism reduction with the Utah Association of Counties, the CSG Justice Center is exploring the possibility of partnering with Salt Lake County to provide in-depth technical assistance using a data-driven approach to identifying opportunities to improve efficiency and existing practices in local criminal justice and behavioral health systems. This is part of a larger national effort focused on utilizing a research-based framework developed to guide the use of information about individuals' criminogenic risk and behavioral health needs. The purpose: to promote public safety and recovery and prioritize scarce criminal justice resources.¹ As such, Salt Lake County would be a demonstration site for the many other counties nationwide seeking to improve their effectiveness across justice and health systems.

Project Description & Draft Scope of Work

Salt Lake County is currently implementing a number of promising initiatives. Based on initial conversations and review, the CSG Justice Center believes there is an opportunity for the county to improve the impact of these individually promising programs by using a data-based approach to assess the efficiency of its criminal justice and behavioral health systems. While the county has been gathering impressive data in these areas, stakeholders may not know whether projects are appropriately targeting the risks and needs of individuals in a way that will maximize public safety and reduce recidivism, not only within each project, but across the system. This initiative will use the available data to identify cross-system policies that offer a maximal response to the needs of those in the criminal justice and behavioral health systems in Salt Lake County. The policy options generated through this collaborative process will not only be informed by Salt Lake County data, but also by promising program models from around the country. They would be developed together with Salt Lake County leadership to reflect local priorities and resources.

Thus far, the CSG Justice Center has introduced this initiative to the Criminal Justice Advisory Council, visited the Salt Lake County Jail, and had in-depth discussions with stakeholders from the Mayor's Office, District Attorney's Office, Sherriff's Office, Criminal Justice Services, Behavioral Health Services, the Utah Criminal Justice Center, and the Utah Commission on Criminal and Juvenile Justice. Based on the information gathered from these conversations, the CSG Justice Center is aware that Salt Lake County has already achieved the following:

- Established promising initiatives at multiple system points, including the Mobile Crisis Outreach Team, Community Response Team, Jail Diversion Outreach Team,

¹ Council of State Governments Justice Center, 2012. Adults with Behavioral Health Needs Under Supervision: A Shared Framework for Reducing Recidivism and Promoting Recovery, by Fred C. Osher, David A. D'Amora, Martha Plotkin, Nicole Jarrett, and Alexa Eggleston. New York, NY.

CJAC "INVENTORY"

	2008	2009	2010	2011	2012	2013	2014
CRIMINAL & SOCIAL JUSTICE INITIATIVES							
Mental Health Court Expansion							
Re-Entry Programming (Re-Entry Workers, Case Clearer, Community Trackers, Mental Health Liaison to ADC)							
Pilot Receiving Center							
Open 184 Beds in Oxbow / CATS Expansion							
Open 32 New Community Residential Substance Abuse Treatment Beds							
CORE Program - (Dual Diagnosis Beds)							
Expand the HARP Program with 80 New Beds							
IJIS Project Governance							
Early Case Resolution							
IJIS Decision Support Software / Information Exchanges							
HARP Evaluation (UCJC)							
Criminal & Social Justice Performance Measures Development*							
Oxbow/CATS Program Evaluation (UCJC)							
Action Plan for Criminal and Social Justice - David Bennett Consulting							
Form a Pre-Trial Policy Group to Review & Implement Risk Tool & Supervision Protocols							
Implement Receiving Center**							
Alternatives to Incarceration Transport							
Implement Pre-Trial Risk Tool & Supervision Protocols							
Utilize Pre-Trial Risk Screening Tool in Bail-Setting Decisions & Reviews							
Implement Demonstration Projects of Evidence-Based Practices (Correctional Program Checklist Pilot Project)							
Develop a "Community Corrections Center" Pilot***							
IJIS Portal - Summary Offender Profile & Subscription/Notification Services Pilots							
CJAC - CURRENT INITIATIVES							
Early Case Resolution Program Evaluation							
Evidence-Based Practice Systems Approach (Partnership w/ UCJC)							
Better Futures Initiative							
Council of State Governments Partnership							
Regional Gang Reduction Model							
Comprehensive Assessment Process							
CJAC INITIATIVES IDENTIFIED AS PART OF 2012-2014 ACTION PLAN****							
Collect Risk-Based Outcome Data & Develop System Measures for Evidence-Based System							
Implement Smart Sentencing Training System-Wide							
Develop & Enhance the Screening & Assessment of Risk / Need							
Integrate Risk & Needs to Guide Program & Supervision Intensity							
Build Risk-Based Continuum							
Develop New Mechanisms for Integrated Case Mgmt ("Centralization & Availability" of offender information)							
Relocation of Criminal Justice Center - Explore "Campus" Concept*							

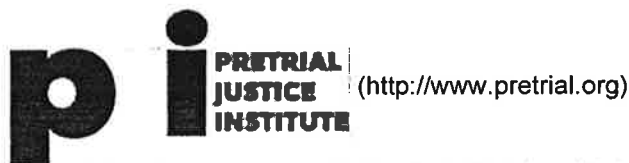
*Performance Measures were initially developed with the formation of IJIS; some performance measures are tracked and reports created (e.g., Jail Snapshot, Briefing Reports, Recidivism). Refinement of System Performance Measures is being proposed as part of the scope of work with the Council of State Governments initiative

**Behavioral Health Services implemented additional diversion programs for the Mentally Ill (i.e., Mobile Crisis Outreach Team, Recovery Resource Center)

***A design for a CCC Pilot has been developed, but funding has not been appropriated

****Better collection & use of risk/need screens and assessments is being widely discussed and will likely be proposed to be a part of a scope of work with CSG

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Select a page...

Can the Affordable Care Act Reduce Pretrial Detention?

11

Blog (<http://www.pretrial.org/category/blog/>)

By Seema Gajwani

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June
<http://www.pretrial.org/11/06/>
 (<http://www.pretrial.org/June/06/>)

As a public defender in the District of Columbia I would spend a couple of days a month in the basement courtroom of DC Superior Court handling arraignments. There, newly arrested individuals would come before a judge who would make the critical decision about whether they would be detained in DC Jail pending trial or released under supervision to return for their next court date.



Day in and day out, I would see people come through arraignment court in need of substance abuse or mental health treatment. Actually, it was clear to everyone in the courtroom - the judge, prosecutor, court clerk, and members of the audience - when someone was strung out or mentally ill. What everyone in the courtroom also knew was that there was virtually no way that the court could provide those individuals treatment for their needs immediately.

At that time, almost a decade ago, most of the drug treatment was either substandard or unavailable, and there were long waiting lists at clinics that offered mental health care. Connecting the individual standing before the judge to quality treatment in the community in real time to treat or manage the behavioral health needs that quite likely triggered their involvement in the criminal justice system was an elusive dream. Often, in the eyes of the judge, an untreated drug problem, untreated alcohol addiction, or untreated mental illness made defendants risky to the community and ineligible for release. And so, people were sent to jail.

of 1

Salt Lake County
Criminal Justice Advisory Committee
Executive Board
Draft Meeting Minutes
May 14, 2014
Room N4017 — Noon

In Attendance: (Executive Board members*)

David Litvack	Patrick Anderson*	Chief Robby Russo*
Judge Royal Hansen*	Sim Gill*	Mike Postma
Irene Brown	Gary Dalton*	Chief Pam Lofgreen
Scott Fisher	Mayor JoAnn Seghini*	Ron Oldroyd
Kerri Nakamura	Lori Bays*	Sherry Craig

(Note: There may have been others present who did not sign the Attendance Roster)

MEETING CONVENED AT NOON (lunch provided)

Welcome and Introductions

- David Litvack welcomed everyone and said that Mayor Ben McAdams is out of town and excused from the meeting.

Minutes from March 12, 2014 Executive Committee Meeting

- David asked for the approval of the March 12, 2014 meeting minutes. **Motion** to approve the minutes by Chief Pam Lofgreen. **Second** Patrick Anderson. **MOTION APPROVED.**

Second Chance Act Grant Opportunity

- Gary Dalton reviewed the Second Chance Act Two-Phase Adult Reentry Demonstration Program (copy attached to original minutes) and said SL County applied for the grant last year but was not awarded. This year's grant is due in June. He suggested a different approach to the grant request, this year focusing on 'committed clients to the jail' who would then have evidence-based principles apply. Discussion followed about this year's grant fitting in to the vision of last year's request.
- Gary reviewed Housing Needs are Critical (copy attached to original minutes) and said housing needs will be a critical issue if the program is to succeed. There is an immediate need to form a "Smart Housing Coalition" to look at big picture issues and identify solutions. David Litvack will work with Carlton Christensen to identify the appropriate people for the committee.
- Kerri Nakamura and David Litvack will talk to County Council and the Mayor's Office about approving the same match commitment as last year. Gary Dalton will proceed with the grant process.

Transitional Housing Needs.

- Gary Dalton said there is limited housing available at the Rio Grande for clients in need of housing. David will talk to Carlton Christensen about bed availability at Rio Grande and Kerri Nakamura will inform Council of the issue. She asked that she be informed of issues such as this so that she can keep the Council informed.

- Sim Gill will begin researching the legal components in regard to transitional housing needs and partnering with other community partners. There may be a possibility of working with the Housing Authority, banks, and property owners of blighted or abandoned properties.

Risk and Need Assessment at ADC

- Chief Pam Lofgreen said they are currently evaluating two software systems for a Risk Assessment Tool (RANT) at the Adult Detention Center. The RANT system would be implemented in the booking process and may be added to the classification process at a later time. The startup costs are approximately \$50,000 and the hope is to implement the system by July 1st. Discussion followed on the specifics of how RANT information will be handled. While the information could be an interagency report, caution must be given regarding the intended use of the report. More discussion is needed.

Affordable Care Act Working Group Participation (i.e., Healthy Utah Plan)

- David Litvack talked about the Enrollment Opportunities handout (copy attached to original minutes) and said there is a need to form a working group to address the ACA/Healthy Utah Plan. The working group would work out the various issues and barriers in implementing the plan. He will work with Pat Fleming to form the committee.

Other Business

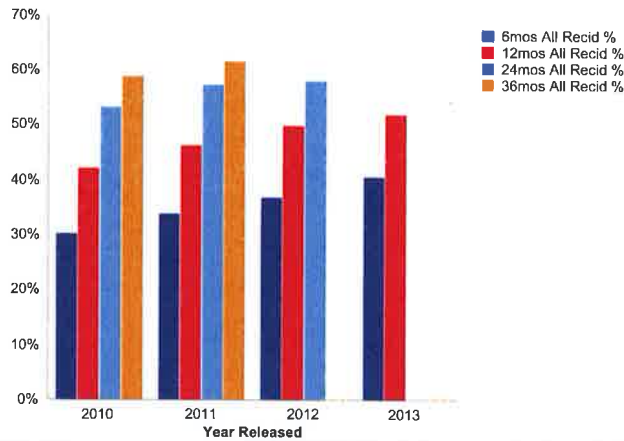
- Room N2003 is not always available for the CJAC meeting and other meeting locations will be needed. With no other business to discuss, meeting adjourned at 1:30 p.m.

*** Full Committee Meeting Minutes available via CJAC website www.cjac.slco.org or by request to the CJAC Admin. Assistant, Sherry Craig 385-468-3534

Salt Lake County Criminal & Social Justice System Recidivism Report

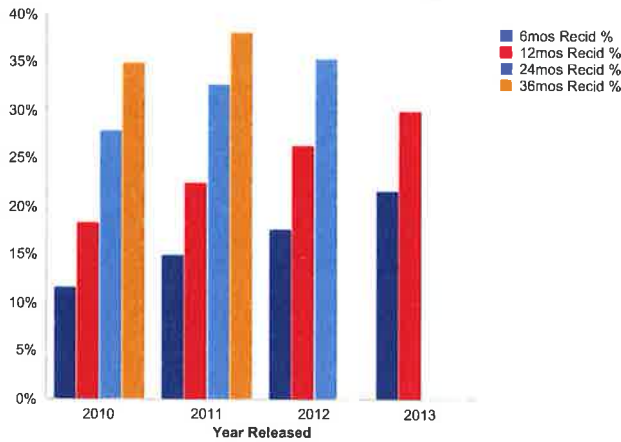
Releases from: Jan 1, 2010 to Dec 31, 2013

Rearrested - Overall



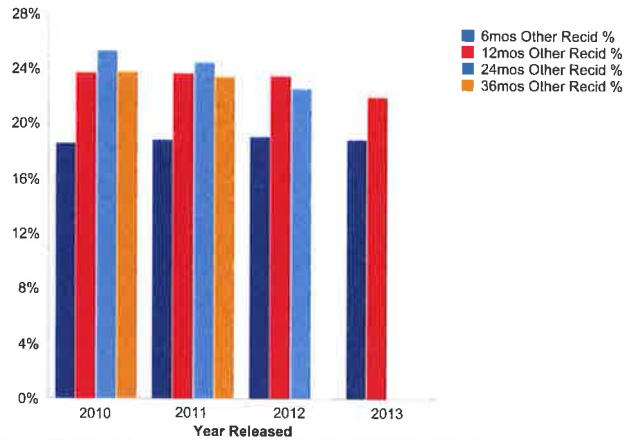
Release Year	6 mos Recid %	12 mos Recid %	24 mos Recid %	36 mos Recid %
2010	30.11%	41.96%	53.12%	58.66%
2011	33.70%	46.10%	57.08%	61.44%
2012	36.65%	49.74%	57.81%	-
2013	40.38%	51.76%	-	-
Overall - Calculated	35.22%	46.82%	55.68%	59.54%

Rearrested on New Charge



Release Year	6 mos Recid %	12 mos Recid %	24 mos Recid %	36 mos Recid %
2010	11.58%	18.31%	27.85%	34.93%
2011	14.92%	22.46%	32.66%	38.07%
2012	17.63%	26.29%	35.31%	-
2013	21.58%	29.85%	-	-
Overall - Calculated	16.43%	23.45%	31.31%	35.93%

Rearrested Only on Other Charge Types



Release Year	6 mos Recid %	12 mos Recid %	24 mos Recid %	36 mos Recid %
2010	18.52%	23.65%	25.27%	23.72%
2011	18.78%	23.64%	24.42%	23.38%
2012	19.02%	23.45%	22.50%	-
2013	18.80%	21.91%	-	-
Overall - Calculated	18.79%	23.36%	24.37%	23.61%

***NOTE: For 2011 (36 months), 2012 (24 months), and 2013 (6 and 12 months), not all those released within the year are used in the calculations due to the specified recidivism time having not passed.

